

Joshua R. Eckert, Esq.
(973) 401-8838
(330) 315-9165 (Fax)

June 29, 2021

VIA ELECTRONIC MAIL ONLY

Aida Camacho-Welch, Secretary
New Jersey Board of Public Utilities
44 South Clinton Avenue
Trenton, New Jersey 08625
Board.secretary@bpu.nj.gov

Re: *In the Matter of the 2021/2022 Annual Compliance Filings for a Change in the Statewide Electric and Gas Permanent Universal Service Fund Program Factors within the Electric and Gas Societal Benefits Charges Rates Pursuant to N.J.S.A. 48:2-21 and N.J.S.A. 49:2-21.1 – Jersey Central Power & Light Company*

BPU Docket No. _____

Dear Secretary Camacho-Welch:

On behalf of Jersey Central Power & Light Company (“JCP&L” or the “Company”), please accept this letter and attached exhibits and schedules as JCP&L’s annual Universal Service Fund (“USF”) compliance filing to establish the appropriate recovery level for the 2021/2022 USF program year. JCP&L joins the State’s other electric public utilities (collectively, the “EDCs”) to propose that the current statewide electric USF charge, which includes both USF rates (“USF Rates”) and Lifeline rates (“Lifeline Rates”) (collectively, the “USF Charge”), be increased for the 2021/2022 USF program year. Specifically, as explained below, the overall increase in the statewide electric USF Charge is comprised of (i) an increase in the USF Rates’ component of the electric USF Charge, and (ii) an increase in the Lifeline Rates’ component of the electric USF Charge factor within JCP&L’s Societal Benefits Charge (“SBC”). JCP&L anticipates that each of the State’s electric and gas public utilities will also be making similar compliance filings under the common docket number to be assigned to this proceeding.

This filing is in compliance with the April 30, 2003, July 16, 2003, June 30, 2004, and June 22, 2005 Orders issued by the New Jersey Board of Public Utilities (“Board” or “BPU”), under BPU Docket Nos. EX00020091, EO09060506 and EO09090771, which have established and refined the statewide mechanism through which funds for the USF program are collected from customers of all of the State’s electric and gas public utilities through uniform electric and gas rates in the form of the USF Charge factor within the Company’s SBC.

On behalf of the State's electric and gas public utilities (the "Utilities"), Public Service Electric and Gas Company ("PSE&G") has included in its annual USF compliance filing (the "PSE&G Compliance Filing") a series of worksheets that illustrate, by utility and statewide, the USF program recoveries and program costs to date, including the program administrator budget, which was last authorized by the Board in its Order dated September 27, 2019. *See In re the 2019/2020 Annual Compliance Filings For The Universal Service Fund ("USF") Program Factor Within The Societal Benefits Charge Rate*, BPU Docket No. ER19060736 (the "September 2019 USF Order"). JCP&L hereby incorporates by reference those worksheets from the PSE&G Compliance Filing (*i.e.*, Attachment A thereto) as if fully set forth herein.

Based upon the results and available estimates known to date for the 2020/2021 USF program year and the available estimates for the 2021/2022 USF program year, which are detailed in the referenced worksheets from the PSE&G Compliance Filing, it is proposed that the statewide electric USF Rates (including Sales and Use Tax ("SUT")) should increase from \$0.001493/kWh to \$0.002468/kWh, and that the statewide electric Lifeline Rates (including SUT) should increase from \$0.000759/kWh to \$0.000787/kWh, for the 2021/2022 USF program year. As a result, the statewide electric USF Charge (including SUT) should increase on an overall basis from \$0.002252/kWh to \$0.003255/kWh for the 2021/2022 USF program year beginning on October 1, 2021. These calculations incorporate: (i) the anticipated Department of Community Affairs ("DCA") program administrator budget received from the Board in the amount of \$7,822,058¹; and (ii) the recovery of \$74.6 million (as was the case last year) for the State's Lifeline program, consistent with the Board's July 16, 2003 Order in BPU Docket No. EX00020091.²

In accordance with the Board's direction in the above-referenced June 22, 2005 Order, JCP&L has included with this compliance filing a draft tariff reflecting the overall increase in the USF Charge to be effective October 1, 2021 (attached as Exhibit A hereto, setting forth the further details regarding the implementation of these changes to the USF Charge). Additionally, JCP&L has included with this filing a proposed form of Public Notice of Filing and Public Hearing (attached as Exhibit B hereto). This form of public notice sets forth the requested rate

¹ See the Board Order *In the Matter of the Department of Community Affairs' State Fiscal year 2020 Universal Service Fund Administrative Cost Budget*, BPU Docket No. EO19080907 (June 24, 2021), *approving the DCA fiscal year 2020 USF administrative expenses*.

² Based upon the results and available estimates known to date for the 2020/2021 USF program year and the available estimates proposed to date for the 2021/2022 USF program year, it is anticipated that the statewide USF Rates should increase to collect approximately \$215.5 million of USF program costs on a statewide basis, and that the statewide Lifeline Rates should continue to collect approximately \$74.6 million of Lifeline program costs on a statewide basis. Approximately \$159.1 million of the total estimated statewide USF program costs of \$215.5 million would be recovered through electric rates and the remaining portion of \$56.4 million would be recovered through gas rates. Also, it is anticipated that approximately \$50.7 million of the statewide Lifeline program costs of approximately \$74.6 million would be recovered through electric rates and the remaining portion of approximately \$23.9 million would be recovered through gas rates.

changes and will be served on the County Executives and Clerks of all municipalities and will be placed in newspapers having a circulation within JCP&L's electric service territories upon the receipt, scheduling and publication of hearing dates.

Once effective and implemented, the proposed overall increase in the USF Charge will mean that a typical JCP&L residential customer using (i) 500 kilowatt hours per month, or 6,000 kilowatt hours per year, would see an increase in the annual electric bill from \$803.40 to \$809.52, or \$6.12 (approximately 0.76%) (based on rates that become effective July 1, 2021).

In addition, the Company respectfully joins in the request of the State's electric and gas utilities as set forth in the PSE&G Compliance Filing that, consistent with the Board's Order dated October 20, 2010 in BPU Docket No. ER10060436 (the "October 2010 USF Order") and the Board's September 2020 USF Order³, each utility, which is still entitled to do so, fully recover its administrative costs, if any, in 2021/2022 USF Rates and Lifeline Rates in the month following Board approval of such rates from funds disbursed to the Utilities by the USF Trust Fund maintained by the New Jersey Department of Treasury.⁴

Finally, in the Board's September 2020 USF Order, the Board finalized the USF interim rates that had been approved through September 30, 2019 and directed that prior interim rates should be examined and finalized in future Annual USF Compliance Filings. Accordingly, JCP&L also joins in the request of the State's Utilities as set forth in the PSE&G Compliance Filing, which provides for the examination of the 2020/2021 USF and Lifeline Rates approved by the Board on an interim basis in the September 2020 USF Order, that the Board finalize the current USF and Lifeline interim rates, which have been approved through September 30, 2020 by virtue of such September 2020 USF Order.

WHEREFORE, based on the foregoing, JCP&L respectfully requests that the Board issue an Order approving: (a) the proposed overall increase in the statewide electric USF Charge (including SUT) to \$0.003255/kWh for the 2021/2022 program year, which begins on October 1, 2021; (b) the implementation of such proposed statewide electric USF Rates and Lifeline Rates by JCP&L, including a proposed increase in the USF Rates' component and proposed increase in the Lifeline Rates' component thereof, as contained in the proposed tariff sheets attached hereto

³ See the Board Order In The Matter Of The 2020/2021 Annual Compliance Filings For The Universal Service Fund ("USF") Program Factor Within The Societal Benefits Charge Rate, BPU Docket No. ER20060392, (September 23, 2020), *Approving Interim USF Rates and Lifeline Rates*.

⁴ As noted in JCP&L's 2020/2021 USF Compliance Filing, since April 1, 2015, the Company has been recovering its USF-related administrative costs ("Administrative Costs") through current base rates, which were implemented pursuant to the Board's Order dated March 26, 2015 in BPU Docket No. ER12111052. See *In the Matter of the Verified Petition of Jersey Central Power & Light Company for Review and Approval of Increases in and Other Adjustments to Its Rates and Charges for Electric Service, and for Approval of Other Proposed Tariff Revisions in Connection Therewith; and for Approval of an Accelerated Reliability Enhancement Program*, BPU Docket No. ER12111052 (Mar. 26, 2015). Accordingly, JCP&L has not sought to recover its Administrative Costs in this 2021/2022 USF Compliance Filing under either the October 2010 USF Order or the Board's Order dated June 21, 2010. See *In the Matter of Recovery of Administrative Costs Expended by Utilities Under Universal Services Funds Program*, BPU Docket No. EO09090771 (June 21, 2010).

Secretary Camacho-Welch
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as Exhibit A, effective for electric service rendered on and after October 1, 2021, as provided for in the Board's above-referenced July 16, 2003 and June 22, 2005 Orders; and (c) the finalization of the current USF interim rates, which were approved in the September 2020 USF Order, through September 30, 2020.

Please kindly confirm your receipt and acceptance of this filing, and provide the docket number associated with same, by electronic mail at your earliest convenience. If you have any questions, please do not hesitate to contact me.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Josh R. Eckert". The signature is fluid and cursive, with a large, sweeping flourish at the end.

Joshua R. Eckert
FIRSTENERGY SERVICE COMPANY
300 Madison Avenue
Morristown, New Jersey 07962
(973) 401-8838
jeckert@firstenergycorp.com

Counsel for Jersey Central Power & Light Company

Exhibit A

Proposed USF Tariff

Rider SBC
Societal Benefits Charge

APPLICABILITY: Rider SBC provides a charge applicable to all KWH usage of any Full Service Customer or Delivery Service Customer. The charges that may be included in calculating the SBC include nuclear plant decommissioning costs (Rider NDC), demand side management costs (Rider DSF), manufactured gas plant remediation costs (Rider RAC), uncollectible costs (Rider UNC), and universal service fund costs (Rider USF), in accordance with the New Jersey Electric Discount and Energy Competition Act. The current SBC includes the following charges per KWH:

		<u>Including SUT</u>
Rider DSF	\$0.003280	\$0.003497
Rider NDC	\$0.000000	\$0.000000
Rider RAC	\$0.000704	\$0.000751
Rider UNC	\$0.000352	\$0.000375
Rider USF	\$0.003053	\$0.003255

Carrying costs on unamortized balances of demand side management costs, nuclear decommissioning costs, manufactured gas plant remediation costs, uncollectible costs and universal service fund costs shall be calculated in accordance with the terms of Rider DSF, Rider NDC, Rider RAC, Rider UNC and Rider USF, respectively.

Effective **October 1, 2021**, the SBC shall be applied to all KWH usage for billing purposes as follows:

		<u>Including SUT</u>
Total SBC:	\$0.007389	\$0.007878

Beginning January 1, 2011, with the exception of universal service fund costs component, all over- and under-recoveries of individual SBC components are to be applied to under- or over-recoveries of other SBC components as of each December 31.

Issued:	Filed pursuant to Order of Board of Public Utilities	Effective:
	Docket No.	dated

**Rider USF
Universal Service Fund Costs Recovery**

APPLICABILITY: Rider USF provides a charge for costs associated with the state-mandated Universal Service Fund (“USF”) to assist certain customers as defined by the BPU. The USF is included in the Societal Benefits Charge and is applicable to all KWH usage of any Full Service Customer or Delivery Service Customer.

Effective **October 1, 2021**, the USF provided below consists of an USF rate of **\$0.002315** per KWH and a Lifeline rate of **\$0.000738** per KWH (**\$0.002468** per KWH and **\$0.000787** per KWH including SUT, respectively), pursuant to the BPU Order dated **xxxxxxx, 2021 (Docket No. xxxxxxxxx)**.

USF = \$0.003053 per KWH (\$0.003255 per KWH including SUT)

Universal Service Fund costs shall accrue interest on any over or under recovered balances of such costs at the interest rate based on a two-year constant maturity Treasuries as published in the Federal Reserve Statistical Release on the first day of each month (or the closest day thereafter on which rates are published), plus sixty basis points, but shall not exceed the Company’s overall rate of return as approved by the BPU. Such interest rate shall be reset each month. The interest calculation shall be based on the net of tax beginning and end average monthly balance, consistent with the methodology in the Board’s Final Order dated May 17, 2004 (Docket No. ER02080506 et al.), accrue monthly with an annual roll-in at the end of each reconciliation period.

Issued:

Effective:

**Filed pursuant to Order of Board of Public Utilities
Docket No. dated**

Issued by James V. Fakult, President
300 Madison Avenue, Morristown, NJ 07962-1911

Exhibit B

Proposed Public Notice of Filing

And Public Hearings

**NOTICE
TO THE CUSTOMERS OF
JERSEY CENTRAL POWER & LIGHT COMPANY**

**Notice of a Filing
and Notice of Public Hearings**

**In the Matter of the 2021/2022 Annual Compliance Filings
for a Change in the Statewide Electric and Gas
Permanent Universal Service Fund Program Factors
within the Electric and Gas Societal Benefits Charges Rates
Pursuant to *N.J.S.A. 48:2-21* and *N.J.S.A. 48:2-21.1***

BPU Docket No. _____

TAKE NOTICE that, on June 29, 2021, Jersey Central Power & Light Company (“**JCP&L**”) made a compliance filing with the New Jersey Board of Public Utilities (“**Board**”) providing supporting documentation for changes in the Universal Service Fund (“**USF**”) and Lifeline components of the electric Societal Benefits Charges (“**SBC**”). This requested change in electric USF/Lifeline components is made pursuant to Board Orders and includes the recovery of funding for the USF Program through uniform statewide rates.

The USF Program was established by the Board in 2003, pursuant to the Electric Discount and Energy Competition Act, *N.J.S.A. 48:3-49, et seq.* (“**EDECA**”), to assist qualifying low-income individuals in paying their energy bills. The State of New Jersey’s Department of Community Affairs (“**DCA**”) is the Administrator of the USF Program, and the New Jersey Department of Human Services (“**DHS**”) is the Administrator of the Lifeline programs. DCA and DHS authorize the disbursement of benefits to eligible customers in the respective programs.

Based upon the results and available estimates known to date for the 2020/2021 USF program year, and the available estimates known to date for the 2021/2022 USF Program year, it is anticipated that the statewide USF rates will collect \$215.5 million, of which, \$159.1 million would be recovered through electric rates with the remaining \$56.4 million recovered through gas rates on a statewide basis. The Lifeline rates are anticipated to collect \$74.6 million, of which, \$50.7 million would be recovered through electric rates with the remaining \$23.9 million recovered through gas rates on a statewide basis.

The Board in its June 22, 2005 Universal Service Fund Order directed that the filing requirements for rate setting, including notice of filing, notice of public hearings, and tariffs, should be made by July 1, 2006, and each year thereafter. In accordance with that Order, JCP&L made a filing with the Board on June 29, 2021, requesting to change its current USF/Lifeline program charges, as described below, to become effective on October 1, 2021.

The proposed statewide charges for electric customers are as follows:

Universal Service/Lifeline Fund Components of Societal Benefits Charge				
	Present	Present (Incl. Sales and Use Tax)	Proposed	Proposed (Incl. Sales and Use Tax)
USF-Electric per kWh	\$0.001400	\$0.001493	\$0.002315	\$0.002468
Lifeline-Electric per kWh	\$0.000712	\$0.000759	\$0.000738	\$0.000787

The above requests will not result in any profit to JCP&L. The revenues received under the proposed USF and Lifeline program factors are designed to permit JCP&L to recover its costs associated with these programs only. Actual program costs will be reconciled with the revenues received through the USF and Lifeline program charges in the next scheduled annual USF and Lifeline compliance filing to be made on or before July 1, 2022.

If approved by the Board, the effect of the proposed changes in the electric USF/Lifeline Program charges on a typical residential electric bill is illustrated below:

Impact of Proposed USF and Lifeline Charges On Typical Residential Electric Bills					
Monthly kWh Usage	Annual kWh Usage	Present Annual Bill ⁽¹⁾	Proposed Annual Bill ⁽²⁾	Proposed Annual Increase	Proposed % Increase
500	6,000	\$ 803.40	\$809.52	\$6.12	0.76%
1,000	12,000	\$1,659.72	\$1,671.72	\$12.00	0.72%
1,500	18,000	\$2,537.52	\$2,555.52	\$18.00	0.71%

⁽¹⁾ Based on Residential Full Service (RS) rates in effect July 1, 2021

⁽²⁾ Based on Residential Full Service (RS) rates in effect July 1, 2021 with proposed changes

As set forth above, based upon JCP&L's June 29, 2021 filing, a typical residential electric customer using 500 kilowatt hours per month, and 6,000 kilowatt hours on an annual basis, would see an increase in their annual bill from \$803.40 to \$809.52, or \$6.12 or approximately 0.76%.

Actual results regarding USF expenditures and recoveries could be significantly affected by program changes, participation rates, and/or sales volumes.

The Board has the statutory authority to establish the USF Rates and Lifeline Rates at levels it finds just and reasonable. Therefore, the Board may establish the USF Rates and Lifeline Rates at levels other than those proposed by JCP&L's June 29, 2021 filing.

As a result, the above-described charges may increase or decrease based upon the Board's decision.

The 2021 USF/Lifeline Petition was filed with the Board and a copy was also served upon the New Jersey Division of Rate Counsel ("Rate Counsel"). Copies of this USF/Lifeline Petition and supporting attachments are available on JCP&L's website at:

https://www.firstenergycorp.com/jersey_central_power_light/regulatory.html.

PLEASE TAKE FURTHER NOTICE that due to the COVID-19 pandemic, a telephonic public hearing will be conducted on the following date and times so that members of the public may present their views on the Company's filing".

The following date and time(s) for telephonic public hearing(s)

Date:

Public Hearing 1:

Public Hearing 2:

Dial In:

Access Code:

A hearing officer designated by the Board will preside over the telephonic public hearing. Representatives of the Company, Board's Staff, and Rate Counsel will also participate via phone in the public hearing. Members of the public are invited to listen and participate, by phone via the above designated dial-in number and Access Code and may express their views on this Filing. Any comments made will be part of the final record of the proceeding to be considered by the Board. In order to encourage full participation in this opportunity for public comments, please submit any requests for needed accommodations, such as interpreters or listening devices, 48 hours prior to the above hearings to the Board's Secretary at board.secretary@bpu.nj.gov. The Board is also accepting written and/or emailed comments. Although both will be given equal consideration, the preferred method of transmittal is via email to ensure timely receipt while the Board continues to work remotely due to the COVID-19 pandemic. Written comments may be submitted to the Board Secretary, Aida Camacho, at the Board of Public Utilities, 44 South Clinton Avenue, 9th Floor, P.O. Box 350, Trenton, NJ 08625-0350. Email comments should be submitted to: board.secretary@bpu.nj.gov. Please include the name of the petition and the docket number when submitting comments.

SERVICE LIST
JERSEY CENTRAL POWER & LIGHT COMPANY
USF 2021-2022
BPU Docket No. ER21060939

ACE

Heather Hall
Pepco Holdings, LLC - 92DC56
500 N. Wakefield Drive
P.O. Box 6066
Newark DE 19714-6066
heather.hall@pepcoholdings.com

ACE

Ashley Kremmel
Pepco Holdings - 92DC56
500 N. Wakefield Drive
P.O. Box 6066
Newark DE 19714-6066
(302) 451-5291
ashley.kremmel@pepcoholdings.com

ACE

Monica Miller
Pepco Holdings – 92DC56
500 N. Wakefield Drive
P.O. Box 6066
Newark DE 19714-6066
(302) 429-3456
monica.miller@pepcoholdings.com

ACE

Michael Normand
Pepco Holdings – 92DC56
500 N. Wakefield Drive
P.O. Box 6066
Newark DE 19714-6066
(302) 451-5295
michael.normand@delmarva.com

ACE

Philip J. Passanante Esq.
Atlantic City Electric Company - 92DC42
500 N. Wakefield Drive
P.O. Box 6066
Newark DE 19714-6066
(609) 909-7034
philip.passanante@pepcoholdings.com

ACE

Brian Talley
Pepco Holdings – 92DC56
500 N. Wakefield Drive
P.O. Box 6066
Newark DE 19714-6066
(302) 451-5328
brian.talley@pepcoholdings.com

ACE

Robert Coan
Pepco Holdings – 92DC56
500 N. Wakefield Drive
P.O. Box 6066
Newark, DE 19714-6066
302-451-5287
Bob.coan@pepcoholdings.com

BPU

Alice Bator
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
(609) 943-5805
alice.bator@bpu.nj.gov

BPU

Carol Artale
Board of Public Utilities
44 South Clinton Avenue
9th Floor
Trenton NJ 08625-0350
carol.artale@bpu.nj.gov

BPU

Maureen Clerc
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
(609) 292-4219
Maureen.Clerc@bpu.nj.gov

BPU

William Foley
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
william.foley@bpu.nj.gov

BPU

Julie Ford-Williams
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
julie.ford@bpu.nj.gov

BPU

Peter Hilerio
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
(609) 292-4136
peter.hilerio@bpu.nj.gov

BPU

Tony Iskander
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
tony.iskander@bpu.nj.gov

BPU

Bart Kilar
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
bart.kilar@bpu.nj.gov

BPU

Paul Lupo
Board of Public Utilities
44 South Clinton Avenue
P.O. Box 350
Trenton NJ 08625-0350
paul.lupo@bpu.nj.gov

BPU

Aida Camacho-Welch
Board of Public Utilities
44 South Clinton Avenue
9th Floor
P.O. Box 350
Trenton NJ 08625-0350
Aida.camacho@bpu.nj.gov

BPU

Stacy Peterson
Board of Public Utilities
44 South Clinton Avenue, 9th Floor
Post Office Box 350
Trenton NJ 08625-0350
(609) 292-4517
stacy.peterson@bpu.nj.gov

SERVICE LIST
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USF 2021-2022
BPU Docket No. ER21060939

DAG

Steven A. Chaplar, Esq.
Deputy Attorney General
Division of Law, Public Utilities Section
R.J. Hughes Justice Complex
25 Market Street, P.O. Box 112
Trenton, NJ 08625
Steven.Chaplar@law.njoag.gov

Elizabethtown

Susan Potanovich
Elizabethtown Gas
520 Green Lane
Union NJ 07083
(908) 662-8462
spotanovich@sjindustries.com

JCP&L

James O'Toole
Jersey Central Power & Light Co.
300 Madison Avenue
P.O. Box 1911
Morristown NJ 07962-1911
(973) 401-8296
jotoole@firstenergycorp.com

PSE&G

Caitlyn White
PSEG Services Corporation
80 Park Plaza, T-5
P.O. Box 570
Newark NJ 07102
(973)-430-5659
caitlyn.white@pseg.com

Rate Counsel

Sarah Steindel
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
ssteinde@rpa.state.nj.us

Rate Counsel

Stefanie A. Brand
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
sbrand@rpa.state.nj.us

DAG

Matko Ilic, Esq.
Deputy Attorney General
Division of Law, Public Utilities Section
R.J. Hughes Justice Complex
25 Market Street, P.O. Box 112
Trenton, NJ 08625
Matko.Ilic@law.njoag.gov

JCP&L

Joshua Eckert Esq.
Jersey Central Power & Light Co.
300 Madison Avenue
Morristown NJ 07962
973-401-8838
jeckert@firstenergycorp.com

JCP&L

Lauren M. Lepkoski Esq.
First Energy Corporation
2800 Pottsville Pike
Reading PA 19612-6001
(610) 921-6213
LLepkoski@firstenergycorp.com

PSE&G

Michele Falcao
PSEG Services Corporation
80 Park Plaza, T5
P.O. Box 570
Newark NJ 07102
(973) 430-6119
michele.falcao@pseg.com

Rate Counsel

Brian Lipman
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
blipman@rpa.state.nj.us

Rate Counsel

David Wand
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
dwand@rpa.state.nj.gov

Elizabethtown

Thomas Kaufmann
Elizabethtown Gas
520 Green Lane
Union NJ 07083
(908) 662-8461
tkaufmann@sjindustries.com

JCP&L

Yongmei Peng
Jersey Central Power & Light Co.
300 Madison Avenue
Morristown NJ 07962
ypeng@firstenergycorp.com

JCP&L

Mark Mader
Jersey Central Power & Light Co.
300 Madison Avenue
P.O. Box 1911
Morristown NJ 07962-1911
973-401-8199
mamader@firstenergycorp.com

PSE&G

Matthew M. Weissman Esq.
PSEG Services Corporation
80 Park Plaza, T5
P.O. Box 570
Newark NJ 07102
(973) 430-7052
matthew.weissman@pseg.com

Rate Counsel

Brian Weeks Esq.
Division of Rate Counsel
140 East Front Street, 4th Flr.
P.O. Box 003
Trenton NJ 08625
(609) 984-1460
bweeks@rpa.state.nj

RECO

John L. Carley Esq.
Consolidated Edison Co. of NY
Law Dept.
4 Irving Place, Room 1815-S
New York NY 10003
(212) 460-2097
carleyj@coned.com

SERVICE LIST
JERSEY CENTRAL POWER & LIGHT COMPANY
USF 2021-2022
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RECO

Charmaine Cigliano
Rockland Electric Company
One Blue Hill Plaza
2nd Floor
Pearl River NY 10965-3104
ciglianoc@oru.com

RECO

Margaret Comes
Consolidated Edison Co. of NY
Law Dept
4 Irving Place
New York NY 10003
(212) 460-3013
comesm@coned.com

RECO

Chauncey Davis
Rockland Electric Company
4 Irving Place
2nd Floor East
New York NY 10003
212-460-3301
davisc@coned.com

RECO

Jade Fell
Rockland Electric Company
One Blue Hill Plaza
2nd Floor
Pearl River NY 10965-3104
fellj@oru.com

RECO

Cheryl M. Ruggiero
Rockland Electric Company
4 Irving Place
2nd Floor East
New York NY 10003
(212) 460-3189
ruggieroc@coned.com

RECO

William A. Atzl Jr.
Rockland Electric Company
4 Irving Place
Room 515-S
New York NY 10003
(212) 460-3308
atzlw@coned.com

SJIU

Deborah M. Franco
South Jersey Industry Utilities
520 Green Lane
Union NJ 07083
(908) 662-8448
dfranco@sjindustries.com

SJIU

Carolyn Jacobs
South Jersey Industry Utilities
One South Jersey Place
Atlantic City NJ 08401
(609) 561-9000 x4262
ddirocco@sjindustries.com

SJG

Jim Fredericks
South Jersey Gas
One South Jersey Place
Atlantic City NJ 08401
(609)-561-9000 x4360
jfredericks@sjindustries.com

SJIU

Carolyn Jacobs
SJIU
One South Jersey Place
Atlantic City NJ 08401
(609) 561-9000 X4212
cjacobs@sjindustries.com

SJG

Jessica Hagmaier
South Jersey Gas
One South Jersey Place
Atlantic City NJ 08401
(609) 561-9000 x4484
jhagmaier@sjindustries.com

NJNG

Marianne Harrell
New Jersey Natural Gas Company
1415 Wyckoff Road
P.O. Box 1464
Wall NJ 07719
732-938-1257
mharrell@njng.com

NJNG

Tina Trebino
New Jersey Natural Gas Company
1415 Wyckoff Road
P.O. Box 1464
Wall NJ 07719
(732) 938-7331
Ttrebino@njng.com

NJNG

Andrew K Dembia Esq.
New Jersey Natural Gas Company
1415 Wyckoff Road
P.O. Box 1464
Wall NJ 07719
(732) 938-1073
adembia@njng.com